Interstate Commission for Juveniles	Opinion Number: 03-2012	Page Number: 1		
ICJ Advisory Opinion Issued by: Executive Director: Ashley H. Lippert Chief Legal Counsel: Richard L. Masters				
Description:		Dated:		
For purposes of the detention and return of a probation or parole absconder who is an 'adult' in the		August 23, 2012		
home/demanding state, but is still a 'juvenile,' in the		Revised:		
holding state, must the holding state treat that person as an adult or does the law of the holding state apply?		March 1, 2022 <sup>1</sup>		

# **Background:**

Pursuant to Commission Rule  $9-101(3)^1$ , the state of Ohio has requested an advisory opinion regarding the requirements of the Compact and ICJ Rules on the following issue:

## Issues:

For purposes of detention and return of a person serving a juvenile probation or parole sentence who absconds or flees to avoid prosecution (youth with a warrant from another state) and who has the status of an adult in the home/demanding state (in this case Michigan), but is still classified as a juvenile in the holding state (in this case Ohio), must the holding state treat that person as an adult or does the law of the holding state regarding the age of majority apply?

## **Applicable Compact Provisions and Rules:**

ICJ Rule 1-101 provides definitions, including:

"Juvenile: any person defined as a juvenile in any member state or by the rules of the Interstate Commission."

ICJ Rule 5-101(7) provides as follows:

"The age of majority and duration of supervision are determined by the sending state. Where circumstances require the receiving court to detain any juvenile under the ICJ, the type of secure facility shall be determined by the laws regarding the age of majority in the receiving state."

## **Analysis and Conclusions**

In determining whether or not ICJ compact supervision over a person defined as a "juvenile" is "triggered" under the compact, ICJ Rule 5-101(7) clearly specifies that the "age of majority" and thus whether the individual qualifies for transfer of supervision are determined by the "sending state." However, ICJ Rule 5-101(7), also requires that in the event a receiving state court is required to "detain any juvenile under the ICJ, the type of secure facility shall be determined by the laws regarding the age of majority in the receiving state."

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If the youth in question is serving a juvenile probation or parole sentence and absconds or flees to avoid prosecution (youth with a warrant from another state), ICJ Rule 5-101(7) creates an exception whereby the receiving state law regarding the age of majority applies to detainment of **juveniles** (emphasis supplied). This exception arises where "*a receiving state court is required to detain any juvenile under the ICJ*" (emphasis supplied). Even though such an individual is already classified as an adult in the State of Michigan, based on the foregoing provision of ICJ Rule 5-101(7), if detained and returned pursuant to the ICJ, such youth may be treated as a "juvenile."

As the Supreme Court has explained concerning the proper approach to interpretation of statutes or related regulations, "Our first step in interpreting a statute is to determine whether the language at issue has a plain and unambiguous meaning ... [o]ur inquiry must cease if the statutory language is unambiguous and the statutory scheme is coherent and consistent." *Robinson v. Shell Oil Co.*, 519 U.S. 337, 340 (1997) (internal quotation marks omitted).

## Summary:

Based upon the provisions of the ICJ Compact and ICJ Rule 5-101(7), if the youth in question is serving a juvenile probation or parole sentence and absconds or flees to avoid prosecution (youth with a warrant from another state), ICJ Rule 5-101(7) creates an exception whereby the receiving state law regarding the age of majority applies to detention of **juveniles**, where "*a receiving state court is required to detain any juvenile under the ICJ*". Under this rule, even though such an individual is already classified as an adult in the State of Michigan, based on this rule, if detained and returned pursuant to the ICJ, such youth must be treated as a "juvenile."